

#### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 5 77 WEST JACKSON BOULEVARD CHICAGO, IL 60604-3590

DEC 2 2 2016

REPLY TO THE ATTENTION OF:

# CERTIFIED MAIL RETURN RECEIPT REQUESTED

Judson Shreves, Operations Manager Gulfport Energy Corporation 14313 North May Avenue, Suite 100 Oklahoma City, Oklahoma 73134

Re:

Finding of Violation

Gulfport Energy Corporation Oklahoma City, Oklahoma

Dear Mr. Shreves:

The U.S. Environmental Protection Agency is issuing the enclosed Finding of Violation (FOV) to Gulfport Energy Corporation (you) under Section 113(a)(3) of the Clean Air Act, 42 U.S.C. § 7413(a)(3). We find that you are violating Section 111 of the Clean Air Act, and the Standards of Performance for Crude Oil and Natural Gas Production, Transmission, and Distribution found in 40 C.F.R. Part 60, Subpart OOOO, at a number of your oil and gas production facilities located in Ohio.

Section 113 of the Clean Air Act gives us several enforcement options. These options include issuing an administrative compliance order, issuing an administrative penalty order and bringing a judicial civil or criminal action.

We are offering you an opportunity to confer with us about the violations alleged in the FOV. The conference will give you an opportunity to present information on the specific findings of violation, any efforts you have taken to comply and the steps you will take to prevent future violations. In addition, in order to make the conference more productive, we encourage you to submit to us information responsive to the FOV prior to the conference date.

Please plan for your facility's technical and management personnel to attend the conference to discuss compliance measures and commitments. You may have an attorney represent you at this conference.

The EPA contacts in this matter are Natalie Topinka and Constantinos Loukeris. You may contact Ms. Topinka at (312) 886-3853 or topinka.natalie@epa.gov, or Mr. Loukeris at (312) 353-6198 or loukeris.constantinos@epa.gov, to request a conference. You should make the request within 10 calendar days following receipt of this letter. We should hold any conference within 30 calendar days following receipt of this letter.

Sincerely,

Edward Nam

Director

Air and Radiation Division

Enclosure

Bob Hodanbosi, OEPA

Melisa Witherspoon, OEPA

## UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 5

| IN THE MATTER OF:           | )                      |
|-----------------------------|------------------------|
| Gulfport Energy Corporation | ) FINDING OF VIOLATION |
| Oklahoma City, Oklahoma     | )                      |
|                             | ) EPA-5-17-OH-08       |
| Proceedings Pursuant to     | )                      |
| the Clean Air Act,          | <b>)</b>               |
| 42 U.S.C. §§ 7401 et seq.   | )                      |
|                             | )                      |

#### **FINDING OF VIOLATION**

The U.S. Environmental Protection Agency (EPA) is issuing this Finding of Violation (FOV) under Section 113(a)(3) of the Clean Air Act (CAA), 42 U.S.C. § 7413(a)(3). Based on available information and as explained below, EPA finds that Gulfport Energy Corporation (Gulfport) is violating Section 111(e) of the Clean Air Act, 42 U.S.C. § 7411(e). Specifically, Gulfport is violating the Standards of Performance for Crude Oil and Natural Gas Production, Transmission, and Distribution found in 40 C.F.R. Part 60, Subpart OOOO as follows:

#### Statutory and Regulatory Authority

- 1. The CAA is designed to, among other things, protect and enhance the quality of the nation's air so as to promote the public health and welfare and the productive capacity of its population. See Section 101(b)(1) of the CAA, 40 U.S.C. § 7401(b)(1).
- 2. Section 111(b) of the CAA, 42 U.S.C. § 7411(b), requires EPA to publish a list of categories of stationary sources of air pollution if those sources cause or contribute significantly to air pollution that may reasonably be anticipated to endanger public health or welfare, and to promulgate regulations establishing federal standards of performance for new sources within the source category. These emission standards are known as New Source Performance Standards (NSPS), and are codified at 40 C.F.R. Part 60.
- 3. The NSPS includes Standards of Performance for New Stationary Sources for Crude Oil and Natural Gas Production, Transmission and Distribution, found in 40 C.F.R. Part 60, Subpart OOOO ("Subpart OOOO").
- 4. Subpart OOOO, at 40 C.F.R. § 60.5430, among other things defines "storage vessel" as a tank or other vessel that contains an accumulation of crude oil, condensate, intermediate hydrocarbon liquids, or produced water, and that is constructed primarily of non-earthen materials (such as wood, concrete, steel, fiberglass, or plastic) which provide structural support.
- 5. Subpart OOOO, at 40 C.F.R. § 60.5365, provides, among other things, that owners and operators of one or more storage vessel affected facilities constructed, modified or

reconstructed after August 23, 2011, and on or before September 18, 2015, are subject to the applicable provisions of Subpart OOOO.

- 6. Subpart OOOO, at 40 C.F.R. § 60.5365(e), provides that a storage vessel affected facility is a single storage vessel located in the oil and natural gas production segment, natural gas processing segment or natural gas transmission and storage segment, and has the potential for volatile organic compound (VOC) emissions equal to or greater than six tons per year as determined according to 40 C.F.R. § 60.5365. The potential for VOC emissions must be calculated using a generally accepted model or calculation methodology, based on the maximum average daily throughput determined for a 30-day period of production prior to the applicable emission determination deadline specified in 40 C.F.R. § 60.5365. The determination may take into account requirements under a legally and practically enforceable limit in an operating permit or other requirement established under a Federal, State, local or tribal authority.
- 7. Subpart OOOO, at 40 C.F.R. § 60.5411(b), requires owners and operators of storage vessel affected facilities to ensure that covers on storage vessels meet certain requirements, including that the cover and all openings on the cover shall form a continuous impermeable barrier over the entire surface area of the liquid in the vessel; each cover opening shall be secured in a closed sealed position except when certain activities are ongoing; and that each storage vessel thief hatch shall be equipped, maintained, and operated with a weighted mechanism or equivalent, to ensure the lid remains properly seated.
- 8. Subpart OOOO, at 40 C.F.R. § 60.5411(c), requires owners and operators of storage vessels using a control device to control emissions to design its closed vent system to route all gases, vapors, and fumes emitted from the material in the storage vessel to a control device that meets the requirements of 40 C.F.R. § 60.5412(c) and (d); and to design and operate a closed vent system with no detectable emissions, as determined using olfactory, visual, and auditory inspections.
- 9. Subpart OOOO, at 40 C.F.R. § 60.5412(d), requires that each control device used to meet the emission reduction standard in 40 C.F.R. § 60.5395(d) for storage vessel affected facilities must be installed according to 40 C.F.R. § 60.5395(d)(1) through (3), as applicable. As an alternative to 40 C.F.R. § 60.5395(d)(1), owners and operators of storage vessel affected facilities may install a control device model tested under 40 C.F.R. § 60.5413(d), which meets the criteria in 40 C.F.R. § 60.5413(d)(11) and § 60.5413(e).
- 10. Subpart OOOO, at 40 C.F.R. § 60.5412(d)(1)(ii), requires that each enclosed combustion device must have installed and operate a continuous burning pilot flame.
- 11. Subpart OOOO, at 40 C.F.R. § 60.5413(e), requires owners or operators of combustion control devices tested by the manufacturer to demonstrate that the control device achieves the performance requirements in (d)(11) of this section by installing a device tested under paragraph (d) of this section and complying with the criteria specified in paragraphs (e)(1) through (7) of this section.
- 12. Subpart OOOO, at 40 C.F.R. § 60.5413(e)(2), requires that a pilot flame on the combustion control device must be present at all times of operation.

- 13. Subpart OOOO, at 40 C.F.R. § 60.5410(h), requires owners and operators of storage vessel affected facilities to demonstrate initial compliance with Subpart OOOO, for each storage vessel. In order to demonstrate initial compliance with Subpart OOOO, owners and operators must have completed five compliance requirements found elsewhere in Subpart OOOO: determining the potential VOC emission rate (40 C.F.R. § 60.5365(e)); reducing VOC emissions (40 C.F.R. § 60.5395(d)); meeting certain cover, closed vent and control device requirements, as applicable (40 C.F.R. § 60.5395(e), referencing, among other things, 40 C.F.R. § 60.5411(b) and (c)); meeting reporting requirements, including an initial annual report due no later than 90 days after the initial compliance period (40 C.F.R. § 60.5420(b)); and maintaining appropriate records (40 C.F.R. § 60.5420(c)).
- 14. Subpart OOOO, at 40 C.F.R. § 60.5370(b), requires that at all times, including periods of startup, shutdown, and malfunction, owners and operators shall maintain and operate any affected facility including associated air pollution control equipment in a manner consistent with good air pollution control practice for minimizing emissions. Determination of whether acceptable operating and maintenance procedures are being used will be based on information available to the Administrator which may include but is not limited to, monitoring results, opacity observations, review of operating and maintenance procedures, and inspection of the source.

### Relevant Factual Background

- 15. In August 2015, EPA staff inspected and observed several oil and natural gas production well pads owned and operated by Gulfport in Belmont, Harrison, and Guernsey counties in eastern Ohio. These well pads include but are not limited to those identified in Attachments A and B to this Finding of Violation (FOV).
- 16. In July of 2016, EPA issued to Gulfport an information request under Section 114 of the CAA.
- 17. On October 14, 2016, Gulfport responded to the information request. Gulfport's responses to the information request included, among other things, emissions evaluations of the storage vessels at all the well pads listed in Attachments A and B.
- 18. Each of Gulfport's well pads listed in Attachments A and B includes storage vessels that contain an accumulation of condensate or produced water, and that are constructed primarily of non-earthen materials.
- 19. Gulfport's storage vessels at well pads listed in Attachments A and B were all constructed after August 23, 2011 but before September 18, 2015.
- 20. Gulfport's storage vessels at well pads listed in Attachments A and B all had the potential for VOC emissions equal to or greater than six tons per year in their first 30 days of production.

- 21. During the August 2015 inspections, EPA staff detected emissions from thief hatches or pressure relief devices on storage vessels at all the well pads listed in Attachment A.
- 22. During the August 2015 inspections, EPA observed that the combustion control devices at the well pads listed in Attachment B were not operating with a continuous pilot flame while vapors were being directed to them.

#### <u>Violations</u>

- 23. Gulfport's storage vessels at well pads listed in Attachment A are subject to Subpart OOOO, and based on the above described detectable emissions from storage vessels observed by EPA staff, Gulfport has failed to ensure that the covers on its storage vessels meet certain requirements, including that the covers and all openings shall form a continuous impermeable barrier over the entire surface area of the liquid in the vessel, and that each cover opening shall be secured in a closed, sealed position except when certain activities are ongoing, violating 40 C.F.R. § 60.5411(b).
- 24. Based on the above described detectable emissions from storage vessels observed by EPA staff, Gulfport has failed to design its closed vent systems to route all gases, vapors and fumes emitted from the material in the storage vessels to a control device, and to design and operate closed vent systems with no detectable emissions, as determined using olfactory, visual, and auditory inspections, violating 40 C.F.R. § 60.5411(c).
- 25. Based on, among other things, Gulfport's failure to meet certain cover, closed vent and control device requirements, demonstrated by the above described detectable emissions from storage vessels observed by EPA staff, Gulfport has failed to demonstrate initial compliance at its storage vessel affected facilities listed in Attachment A, violating 40 C.F.R. § 60.5410(h).
- 26. Gulfport's storage vessels at well pads listed in Attachment B are subject to Subpart OOOO, and based on Gulfport's failure to operate its combustion control devices with a present and continuously burning pilot flame at its storage vessel affected facilities listed in Attachment B, Gulfport has violated 40 C.F.R. § 60.5412(d).
- 27. Based on the above described detectable emissions from storage vessels, and absence of a present and continuously burning pilot flame on its combustion control devices observed by EPA staff during the August 2015 inspections, Gulfport failed to operate its storage vessel affected facilities in a manner consistent with good air pollution control practice for minimizing emissions, violating 40 C.F.R. § 60.5370(b).

#### **Environmental Impact of Violations**

28. These violations have caused or can cause excess emissions of VOC.

- 29. Excess VOC emissions can cause eye, nose, and throat irritation, headaches, loss of coordination, nausea and damage to liver, kidney and the central nervous system.
- 30. VOC emissions are a precursor to ground-level ozone. Breathing ozone contributes to a variety of health problems including chest pain, coughing, throat irritation and congestion. It can worsen bronchitis, emphysema, and asthma. Ground-level ozone also can reduce lung function and inflame lung tissue.

Air and Radiation Division

| 12/23/14 |     | Sara       | Brineman |
|----------|-----|------------|----------|
| Date     | 6.7 | Edward Nam |          |
|          | 100 | Director   |          |

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| Facility Air<br>Permit ID   | Facility Name                         | Wells Supplying the<br>Facility | Facility GPS<br>Latitude              | Facility GPS<br>Longitude | County   |
|---|---------------------------------------|---------------------------------|---------------------------------------|---------------------------|----------|
| 06 07 01 5012   | 06.07.01.5012                         | AMANDA 1-14H                    | 000000                                | 0.1                       |          |
| 06-07-01-5013 Amanda  | AMANDA 4-14H                          | 39.88943                        | -81.17016                             | Belmont                   |          |
|   | BK STEPHENS 1-16H                     |                                 |                                       |                           |          |
| 06-34-00-5043   | 06-34-00-5043 BK Stephens             | BK STEPHENS 2-16H               | 40.18536                              | -81.16774                 | Harrison |
|   |                                       | BK STEPHENS 3-16H               |                                       |                           |          |
|   |                                       | BOY SCOUT 1-33H                 |                                       |                           |          |
| 06 24 00 5040   |                                       | BOY SCOUT 2-33H                 |                                       |                           | Harrison |
| 06-34-00-5048   | Boy Scout                             | BOY SCOUT 4-33H                 | 40.25840                              | -81.21459                 |          |
|   |                                       | BOY SCOUT 5-33H                 |                                       |                           |          |
|   |                                       | CLAY 1-4H                       |                                       |                           |          |
|   |                                       | CLAY 2-4H                       |                                       |                           | Harrison |
| 06-34-00-5045   | Clay                                  | CLAY 3-4H                       | 40.17340                              | -81.22704                 |          |
|   |                                       | CLAY 4-4H                       | -                                     |                           |          |
|   |                                       | FAMILY 1-32H                    |                                       |                           | Belmont  |
| 06-07-01-5005   | Family                                | FAMILY 2-32H                    | 40.05669                              | -81.10384                 |          |
| Tanny   | FAMILY 3-32H                          | - 70.03003                      | -01.10304                             | beimont                   |          |
|   | , , , , , , , , , , , , , , , , , , , | GUSTINA-BEAR 1-23H              | · · · · · · · · · · · · · · · · · · · |                           | Harrison |
| 06-34-00-5070   | Gustina-Bear                          | GUSTINA-BEAR 2-23H              | 40.19058                              | -81.18653                 |          |
|   | Gastina Dear                          | GUSTINA-BEAR 3-23H              | 40.19038                              |                           |          |
|   |                                       | HAYES 1-1H                      |                                       |                           |          |
|   |                                       | HAYES 2-1H                      | _                                     | -81.12047                 | Belmont  |
| 06-07-01-5009   | Hayes                                 | HAYES 3-1H                      | 40.04481                              |                           |          |
|   |                                       | HAYES 4-1H                      |                                       |                           |          |
|   |                                       | INHERST 1-14H                   |                                       |                           |          |
| 06-07-00-5010   | Inherst                               |                                 | 20.00020                              | -81.17680                 | Belmont  |
| 00-07-00-3010   | mierst                                |                                 | 39.88939                              |                           |          |
|   |                                       | INHERST 3-14H                   |                                       |                           |          |
|   |                                       | MCCORT 1-28H                    | 39.91963                              | -81.21521                 | Belmont  |
| 06-07-01-5004   | McCort                                | MCCORT 2-28H                    |                                       |                           |          |
| A COLUMN TO THE |                                       | MCCORT 3-28H                    |                                       |                           |          |
|   |                                       | MCCORT 4-28H                    |                                       |                           |          |
| 06.34.00 =073   |                                       | MILLIKEN 1-4H                   |                                       |                           |          |
| 06-34-00-5072 Milliken  | MILLIKEN 2-4H                         | 40.17478                        | -81.23982                             | Harrison                  |          |
|   |                                       | MILLIKEN 3-4H                   |                                       |                           |          |
|   |                                       | RYSER 1-25H                     | _                                     |                           |          |
| 06-34-00-5049 Ryser   | RYSER 2-25H                           | 40.21567                        | -81.20079                             | Harrison                  |          |
|   | RYSER 3-25H                           |                                 |                                       |                           |          |
|   |                                       | RYSER 4-25H                     |                                       |                           | -        |
| 06-07-04-5002   | Sandra                                | SANDRA 1-31H                    | 40.04085                              | -81.10851                 | Belmont  |
|   |                                       | SANDRA 2-31H                    | 10.0-1003                             |                           |          |

| Facility Air<br>Permit ID | Facility Name  | Wells Supplying the<br>Facility | Facility GPS<br>Latitude | Facility GPS<br>Longitude | County  |
|---------------------------|----------------|---------------------------------|--------------------------|---------------------------|---------|
| 06-07-01-5003 Shugert 12  |                | SHUGERT 1-12H                   | 40.03269                 | -81.14577                 | Belmont |
|                           |                | SHUGERT 1-1H                    |                          |                           |         |
|                           |                | SHUGERT 2-12H                   |                          |                           |         |
|                           | Chironae 17    | SHUGERT 2-1H                    |                          |                           |         |
|                           | Shugert 12     | SHUGERT 3-12H                   |                          |                           |         |
|                           |                | SHUGERT 3-1H                    |                          |                           |         |
|                           |                | SHUGERT 4-12H                   |                          |                           |         |
|                           | SHUGERT 4-1H   |                                 |                          |                           |         |
| 06-56-05-5001 Stutzman    | STUTZMAN 1-14H | 20 00000                        | 01 17000                 | Belmont                   |         |
|                           | Stutzman       | STUTZMAN 3-14H                  | 39.89056                 | -81.17089                 | Dennont |
| 06-07-01-5008 Wesley      | Mada           | WESLEY 1-8H                     | - 39.89255               | -81.15874                 | Belmont |
|                           | vvesiey        | WESLEY 2-8H                     |                          |                           |         |

## ATTACHMENT B

| Facility Air<br>Permit ID  | Facility Name | Wells Supplying the<br>Facility | Facility GPS<br>Latitude | Facility GPS<br>Longitude | County   |
|----------------------------|---------------|---------------------------------|--------------------------|---------------------------|----------|
| 06-34-00-5070 Gustina-Bear | -             | GUSTINA-BEAR 1-23H              | 40.19058                 | -81.18653                 | Harrison |
|                            | Gustina-Bear  | GUSTINA-BEAR 2-23H              |                          |                           |          |
|                            |               | GUSTINA-BEAR 3-23H              |                          |                           |          |
| 06-07-01-5009 Hayes        |               | HAYES 1-1H                      | 40.04481                 | -81.12047                 | Belmont  |
|                            | Haves         | HAYES 2-1H                      |                          |                           |          |
|                            | пауез         | HAYES 3-1H                      |                          |                           |          |
|                            |               | HAYES 4-1H                      |                          |                           |          |
| 06-07-01-5012 S            | Swallie       | SWALLIE 210041 1C               | 40.03896                 | -81.13895                 | Belmont  |
|                            | Swame         | SWALLIE 210041 2B               |                          |                           |          |

#### CERTIFICATE OF MAILING

I, Kathy Jones, certify that I sent a Finding of Violation, No. EPA-5-17-OH-08, by Certified Mail, Return Receipt Requested, to:

Judson Shreves, Operations Manager Gulfport Energy Corporation 14313 N. May Ave. Suite 100 Oklahoma City, OK 73134

I also certify that I sent copies of the Finding of Violation by first-class mail to:

Bob Hodanbosi Chief, Division of Air Pollution Control Ohio Environmental Protection Agency bob.hodanbosi@epa.ohio.gov

and

Melisa Witherspoon Assistant Chief, Southeast District Office Ohio Environmental Protection Agency melisa.witherspoon@epa.ohio.gov

On the 29 day of December 2016

Kathy Jones

Program Technician AECAB, PAS

CERTIFIED MAIL RECEIPT NUMBER:

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